

I have done everything I could to that end, along with the United Nations, the Caribbean community, and the Organization of the American States. Now there is an international coalition committed to implementing United Nations Security Council Resolution 940. Twenty-four other nations from around the world, with more to come, have already said they would come here to be with us to help to bring democracy back. I have great pride and confidence in our troops. And we are honored to have the support of these nations and of the United Nations.

Yesterday the international coalition gathered at the White House and heard a very moving address by President Aristide in which he said that there should be no violence; there should be no retaliation; there should be no recrimination; everyone should simply lay down their arms and go to work at building a country that has suffered for too long from hatred and violence and recrimination. If it can be done in South Africa, surely it can be done in Haiti.

And then yesterday evening, as all of you now know, I asked President Carter and General Powell and Senator Nunn to go to Haiti and try our last best effort to have a peaceful transition, to follow the will of the international community to end the bloodshed, to restore democracy.

Tonight, whatever your feelings and wherever you're from, I ask you to remember this simple statement made by Prime Minister Arthur of Barbados yesterday when he said, and I quote, "The Haitian people have wished for democracy. They have suffered for it. They have voted for it. And now they are dying for it." The time for idle discussion has ended. There is still a little time for serious discussion.

Tonight, as we move toward Sunday, our worship day for those of us who are Christians, I ask all of you to say a prayer for all the people of Haiti, for the members of our Armed Forces, and for the cause of peace. We are doing our duty, and I am doing mine, as I believe it to be plain and evident. But we all must hope every day and every way that we can go forward in peace.

My decisions are firm and clear. The mission is still in Haiti. Let us hope for its success. But whatever happens, let us resolve

that we will stand against violations of human rights and terrorism in our neighborhood. We will stand for democracy, and we will keep our commitments and expect those who make commitments to us to keep theirs.

I ask you now as I leave to remember these things and each in your own way, as hard as you can, say a prayer for peace and for the success of our effort there. It is a part of the future we wish to build for our young people and for our country into the 21st century.

Thank you, God bless you, and good night.

NOTE: The President spoke at 9:45 p.m. at the Washington Convention Center. In his remarks, he referred to civil rights activist Rosa Parks, who was recently hospitalized after being attacked in her home.

### **Address to the Nation on Haiti**

*September 18, 1994*

My fellow Americans, I want to announce that the military leaders of Haiti have agreed to step down from power. The dictators have recognized that it is in their best interest and in the best interest of the Haitian people to relinquish power peacefully, rather than to face imminent action by the forces of the multinational coalition we are leading.

Our objective over the last 3 years has been to make sure that the military dictators leave power and that the democratically elected government is returned. This agreement guarantees both those objectives. It minimizes the risks for American forces and the forces of the 24 nations of the international coalition. And the agreement maximizes the orderly transfer of power to Haiti's democratically elected government.

This is a good agreement for the United States and for Haiti. The military leaders will leave. The United States and coalition forces will arrive beginning tomorrow. And they'll do so in conditions that are less dangerous, although still not without risk. It will be much easier to preserve human rights. And there is a real chance of a more orderly and less violent transfer of power.

And to the supporters of President Aristide, he will be returned. I ask that all Haitians remember what President Aristide

said just a couple of days ago: no vengeance, no violence, no retribution. This is a time for peace. That is what the United States is going, along with our coalition partners, to work for.

As all of you know, at my request, President Carter, General Colin Powell, and Senator Sam Nunn went to Haiti to facilitate the dictators' departure just yesterday. I have been in constant contact with them for the last 2 days. They have worked tirelessly, almost around the clock. And I want to thank them for undertaking this crucial mission on behalf of all Americans. Just as important, I want also to thank the men and women of the United States Armed Forces. It was their presence and their preparations that played a pivotal part in this agreement.

Under the agreement, the dictators have agreed to leave power as soon as the Haitian Parliament passes an amnesty law, as called for by the Governors Island Agreement, but in any event, no later than October 15th. They've agreed to immediate introduction of troops from the international coalition, beginning, as I said, as early as tomorrow. They have also pledged to cooperate fully with the coalition troops during the peaceful transition of power, something we have wanted very much.

I have directed United States forces to begin deployment into Haiti as a part of the U.N. coalition. And General Shelton, our commander, will be there tomorrow. The presence of the 15,000 member multinational force will guarantee that the dictators carry out the terms of the agreement. It is clear from our discussions with the delegation that this agreement only came because of the credible and imminent threat of the multinational force. In fact, it was signed after Haiti received evidence that paratroopers from our 82d Airborne Division, based at Fort Bragg, North Carolina, had begun to load up to begin the invasion, which I had ordered to start this evening. Indeed, at the time the agreement was reached, 61 American planes were already in the air.

Because of this agreement, the United States and other coalition troops going to Haiti will now be able to go under much more favorable conditions than they would

have faced had the generals not decided to leave power.

But let me emphasize that this mission still has its risks, and we must be prepared for them. Haiti is still a troubled country, and there remain possibilities of violence directed at American troops. But this agreement minimizes those risks and maximizes our chance to protect the human rights of all Haitians, both those who support President Aristide and those who oppose him, and to create an environment in which President Aristide can return, as he said, without violence, without vengeance, without retribution.

Under the terms of United Nations Security Council Resolution 940, an international coalition from 25 nations will soon go into Haiti to begin the task of restoring democratic government. President Aristide will return to Haiti when the dictators depart.

On Thursday night I told you that the United States must act here to protect our interest, to stop the brutal atrocities that threaten tens of thousands of Haitians, to secure our borders and preserve stability and promote democracy in our hemisphere, to uphold the reliability of commitments we make to others and the commitments others make to us. This agreement furthers all these goals.

From the beginning I have said that the Haitian dictators must go; tonight I can tell you that they will go. And to our troops tonight who are headed to Haiti under less risky conditions, I am confident you will carry out your mission as you already have, effectively and professionally. We depend upon you to do well tomorrow as you have done so very well today and in the weeks and days before, when you planned this exercise, prepared for it, and then began to carry it out. To all of you I say, thank you, your Nation is proud of you.

Good night, and God bless America.

NOTE: The President spoke at 9:30 p.m. from the Oval Office at the White House. In his remarks, he referred to Lt. Gen. Henry H. Shelton, commander of U.S. forces in Haiti.

## Letter to Congressional Leaders on Haiti

September 18, 1994

Dear Mr. Speaker: (Dear Mr. President:)

I am providing this report, consistent with the sense of Congress in section 8147(c) of the Department of Defense Appropriations Act, 1994 (Public Law 103-139), to advise you of the objectives and character of the planned deployment of U.S. Armed Forces into Haiti.

(1) The deployment of U.S. Armed Forces into Haiti is justified by United States national security interests: to restore democratic government to Haiti; to stop the brutal atrocities that threaten tens of thousands of Haitians; to secure our borders; to preserve stability and promote democracy in our hemisphere; and to uphold the reliability of the commitments we make and the commitments others make to us.

From the very beginning of the coup against the democratic government of Haiti, the United States and the rest of the international community saw the regime as a threat to our interests in this hemisphere. Indeed President Bush declared that the coup "constitute[d] an unusual and extraordinary threat to the national security, foreign policy, and economy of the United States."

The United States' interest in Haiti is rooted in a consistent U.S. policy, since the 1991 coup, to help restore democratic government to that nation. The United States has a particular interest in responding to gross abuses of human rights when they occur so close to our shores.

The departure of the coup leaders from power is also the best way to stem another mass outflow of Haitians, with consequences for the stability of our region and control of our borders. Continuing unconstitutional rule in Haiti would threaten the stability of other countries in this hemisphere by emboldening elements opposed to democracy and freedom.

The agreement regarding the transition between the *de facto* government and the elected government, negotiated by former President Jimmy Carter, Senator Sam Nunn, and General Colin Powell, will achieve the objective of facilitating the departure of the coup leaders. Their departure will substan-

tially decrease the likelihood of armed resistance.

(2) Despite this agreement, this military operation is not without risk. Necessary steps have been taken to ensure the safety and security of U.S. Armed Forces. Our intention is to deploy a force of sufficient size to serve as a deterrent to armed resistance. The force will have a highly visible and robust presence with firepower ample to overwhelm any localized threat. This will minimize casualties and maximize our capability to ensure that essential civil order is maintained and the agreement arrived at is implemented. The force's rules of engagement allow for the use of necessary and proportionate force to protect friendly personnel and units and to provide for individual self-defense, thereby ensuring that our forces can respond effectively to threats and are not made targets by reason of their rules of engagement.

(3) The proposed mission and objectives are most appropriate for U.S. Armed Forces, and the forces proposed for deployment are necessary and sufficient to accomplish the objectives of the proposed mission. Pursuant to U.N. Security Council Resolution 940, a multinational coalition has been assembled to use "all necessary means" to restore the democratic government to Haiti and to provide a stable and secure environment for the implementation of the Governors Island Accords. The deployment of U.S. Armed Forces is required to ensure that United States national security interests with respect to Haiti remain unchallenged and to underscore the reliability of U.S. and UN commitments.

This crisis affects the interests of the United States and other members of the world community alike, and thus warrants and has received the participation of responsible states in the coalition to redress the situation. The United States is playing a predominant role because it is the leading military power in the hemisphere, and accordingly, has the influence and military capability to lead such an operation. The coalition is made up of representatives from 25 member nations, including the United States. During the initial phase of the operation, the force will be of sufficient size to overwhelm any opposition